

CITY OF GAINESVILLE
CONSOLIDATED POLICE OFFICERS' AND FIREFIGHTERS' RETIREMENT PLAN

GASB DISCLOSURE INFORMATION
STATEMENTS 67/68
MEASUREMENT DATE: SEPTEMBER 30, 2024

GASB 68 REPORTING
AS OF SEPTEMBER 30, 2024



FOSTER & FOSTER
ACTUARIES AND CONSULTANTS



January 18, 2025

Mr. William Johnston
City of Gainesville
Consolidated Police Officers' and Firefighters' Pension Board

RE: GASB statements 67/68 – City of Gainesville Consolidated Police Officers' and Firefighters' Retirement Plan

Dear William:

We are pleased to present this report of the GASB statements 67/68 measured as of September 30, 2024 for the City of Gainesville Consolidated Police Officers' and Firefighters' Retirement Plan.

The calculation of the liability associated with the benefits referenced in this report was performed to satisfy the requirements of GASB 67/68 and is not applicable for other purposes, such as determining the plan's funding requirements. Use of the results for other purposes may not be applicable and may produce significantly different results.

The total pension liability, net pension liability, and certain sensitivity information shown in this report are based on an actuarial valuation performed as of October 1, 2023. The total pension liability was rolled forward from the valuation date to the plan's fiscal year ending September 30, 2024 using generally accepted actuarial principles. It is our opinion that the assumptions used for this purpose are internally consistent, reasonable, and comply with the requirements under GASB 67/68.

In conducting the valuation, we have relied on personnel, plan design, and asset information supplied by the City. The actuarial assumptions and methods are described in the Assumptions section of this report. While we cannot verify the accuracy of all this information, the supplied information was reviewed for consistency and reasonableness. As a result of this review, we have no reason to doubt the substantial accuracy of the information and believe that it has produced appropriate results. This information, along with any adjustments or modifications, is summarized in various sections of this report.

In performing the analysis, we used third-party software to model (calculate) the underlying liabilities and costs. These results are reviewed in the aggregate and for individual sample lives. The output from the software is either used directly or input into internally developed models to generate the costs. All internally developed models are reviewed as part of the process. As a result of this review, we believe that the models have produced reasonable results. We do not believe there are any material inconsistencies among assumptions or unreasonable output produced due to the aggregation of assumptions.

To the best of our knowledge, these statements are complete and accurate and are in accordance with generally recognized actuarial practices and methods. Future actuarial measurements may differ significantly from the current measurements presented in this report for a variety of reasons including: changes in applicable laws, changes in plan provisions, changes in assumptions, or plan experience differing from expectations. Due to the limited scope of the valuation, we did not perform an analysis of the potential range of such future measurements.

If there are any questions, concerns, or comments about any of the items contained in this report, please contact us at (239) 433-5500.

Respectfully submitted,
Foster & Foster, Inc.

A handwritten signature in black ink, appearing to read "J. Griffin", is written above a horizontal line.

Joseph Griffin, ASA, EA, MAAA
Enrolled Actuary #23-6938

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I. SUMMARY

Valuation Date	10/01/2023	10/01/2022
GASB 67/68 Measurement Date	09/30/2024	09/30/2023
GASB 68 Reporting Date	09/30/2024	09/30/2023
Plan Membership		
Inactives Currently Receiving Benefits	486	479
Inactives Not Yet Receiving Benefits	47	38
Active Plan Members	<u>381</u>	<u>390</u>
Total	914	907
Covered Payroll	\$ 33,150,901	\$ 31,229,110
Net Pension Liability/(Asset)		
Total Pension Liability	\$ 352,907,002	\$ 339,123,911
Plan Fiduciary Net Position	<u>348,139,610</u>	<u>302,366,953</u>
Net Pension Liability/(Asset)	\$ 4,767,392	\$ 36,756,958
Plan Fiduciary Net Position		
As a % of Total Pension Liability	98.65%	89.16%
Net Pension Liability/(Asset)		
As a % of Covered Payroll	14.38%	117.70%
Total Pension Expense/(Income)	\$ 6,957,947	\$ 16,271,369
Development of Single Discount Rate		
Single Discount Rate	7.75%	7.75%
Long-Term Expected Rate of Return	7.75%	7.75%
High-quality Municipal Bond Rate	4.06%	4.87%
Number of Years Future Benefit Payments Are Expected to be Paid	All Years	All Years

II. FIDUCIARY NET POSITION

STATEMENT OF FIDUCIARY NET POSITION
SEPTEMBER 30, 2024

<u>ASSETS</u>	MARKET VALUE
Total Cash and Equivalents	12,884,991
Receivables:	
Due from City of Gainesville	6,487,361
Dividend and Interest Receivable	438,605
Total Receivables	6,925,966
Investments:	
Total Investments	328,368,243
Total Assets	348,179,200
<u>LIABILITIES</u>	
Accounts payable and accrued liabilities	39,590
Total Liabilities	39,590
NET POSITION RESTRICTED FOR PENSIONS	348,139,610

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE YEAR ENDED SEPTEMBER 30, 2024
Market Value Basis

ADDITIONS

Contributions:

Member	2,729,278
City	2,352,828
State	2,182,566

Total Contributions 7,264,672

Investment Income:

Net Increase in Fair Value of Investments	56,538,739
Interest & Dividends	3,937,439
Less Investment Expense ¹	(871,605)

Net Investment Income 59,604,573

Total Additions 66,869,245

DEDUCTIONS

Distributions to Members:

Benefit Payments	19,272,859
Lump Sum DROP Distributions	807,415
Refunds of Member Contributions	422,172

Total Distributions 20,502,446

Administrative Expense 594,142

Total Deductions 21,096,588

Net Increase in Net Position 45,772,657

NET POSITION RESTRICTED FOR PENSIONS

Beginning of the Year 302,366,953

End of the Year 348,139,610

¹ Investment related expenses include investment advisory, custodial and performance monitoring fees.

III. GASB EXHIBITS

SCHEDULE OF CHANGES IN NET PENSION LIABILITY

GASB 67/68 Measurement Date	09/30/2024	09/30/2023
GASB 68 Reporting Period Ending	09/30/2024	09/30/2023
Total Pension Liability		
Service Cost	4,912,801	4,780,020
Interest	25,868,375	24,778,517
Share Plan Allocation	1,043,286	816,182
Changes in Benefit Terms	0	0
Experience Gains/Losses	2,461,075	4,142,248
Changes of Assumptions	0	0
Benefit Payments	(20,502,446)	(20,671,684)
Net Change in Total Pension Liability	<u>13,783,091</u>	<u>13,845,283</u>
Total Pension Liability – Beginning	339,123,911	325,278,628
Total Pension Liability – Ending (a)	<u>\$ 352,907,002</u>	<u>\$ 339,123,911</u>
Plan Fiduciary Net Position		
Contributions – Employer	2,352,828	2,204,746
Contributions – State	2,182,566	1,955,462
Contributions – Employee	2,729,278	2,552,294
Net Investment Income	59,604,573	39,167,792
Benefit Payments	(20,502,446)	(20,671,684)
Administrative Expense	(594,142)	(692,008)
Other	0	(213)
Net Change in Plan Fiduciary Net Position	<u>45,772,657</u>	<u>24,516,389</u>
Plan Fiduciary Net Position – Beginning	302,366,953	277,850,350
Adjustment to beginning of year	0	214
Plan Fiduciary Net Position – Ending (b)	<u>\$ 348,139,610</u>	<u>\$ 302,366,953</u>
Net Pension Liability – Ending (a) – (b)	\$ 4,767,392	\$ 36,756,958
Plan Fiduciary Net Position		
As % of Total Pension Liability	98.65%	89.16%
Covered Payroll	\$ 33,150,901	\$ 31,229,110
Net Pension Liability		
As % of Covered Payroll	14.38%	117.70%

SENSITIVITY TO CHANGES IN DISCOUNT RATE

GASB 67/68 Measurement Date	09/30/2024	09/30/2023
GASB 68 Reporting Date	09/30/2024	09/30/2023
Discount Rate	7.75%	7.75%
+ 1% Discount Rate	8.75%	8.75%
- 1% Discount Rate	6.75%	6.75%
Sponsor's Net Pension Liability		
Current Discount Rate	\$ 4,767,392	\$ 36,756,958
1% Increase in Discount Rate	(29,179,079)	3,975,464
1% Decrease in Discount Rate	45,629,138	76,228,525

PENSION EXPENSE
YEAR-END SEPTEMBER 30, 2024

For the year ended September 30, 2024, the Sponsor will recognize a Pension Expense/(Income) of \$6,957,947. Below is a summary of the components of the Pension expense.

Fiscal Year End	09/30/2024
Beginning of Measurement Period	10/01/2023
End of Measurement Period	09/30/2024
<hr/>	
Service Cost	\$ 4,912,801
Interest on Total Pension Liability	25,868,375
Share Plan Allocation	1,043,286
Changes in Benefit Terms	0
Contributions – Employee	(2,729,278)
Projected Earnings on Investments	(22,897,452)
Administrative Expenses	594,142
Recognition of deferred outflows/(inflows)	
Experience Gains/Losses	2,998,668
Assumption Changes	334,094
Investment Returns	(3,166,689)
Total Pension Expense	<hr/> 6,957,947

PENSION DEFERRED OUTFLOWS/INFLOWS
YEAR-END SEPTEMBER 30, 2024

On September 30, 2024, the Sponsor reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between actual and expected experience	7,773,089	0
Changes of assumptions	2,051,280	1,504,772
Net difference between projected and actual earnings on pension plan investments	0	16,575,039
Total	\$ 9,824,369	\$ 18,079,811

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year-ended September 30:

2025	\$	(168,782)
2026	\$	8,423,728
2027	\$	(9,661,179)
2028	\$	(6,849,209)
2029	\$	0
Thereafter	\$	0

IV. SUPPLEMENTARY GASB 68 EXPENSE DETAIL

AMORTIZATION SCHEDULE – EXPERIENCE

Year	Initial Base	Recognition Period	2024	2025	2026	2027	2028	Thereafter
2024	\$ 2,461,075	5	\$ 492,215	\$ 492,215	\$ 492,215	\$ 492,215	\$ 492,215	\$ 0
2023	4,142,248	5	828,450	828,450	828,450	828,450	0	0
2022	7,955,203	5	1,591,041	1,591,041	1,591,041	0	0	0
2021	159,551	6	26,592	26,592	26,592	0	0	0
2020	501,678	6	83,613	83,613	0	0	0	0
2019	(1,185,483)	5.10	(23,243)	0	0	0	0	0
Net Increase (Decrease) in Pension Expense			\$ 2,998,668	\$ 3,021,911	\$ 2,938,298	\$ 1,320,665	\$ 492,215	\$ 0

AMORTIZATION SCHEDULE – CHANGES OF ASSUMPTIONS

Year	Initial Base	Recognition Period	2024	2025	2026	2027	2028	Thereafter
2022	\$ 5,128,200	5	\$ 1,025,640	\$ 1,025,640	\$ 1,025,640	\$ 0	\$ 0	0
2021	(4,514,316)	6	(752,386)	(752,386)	(752,386)	0	0	0
2019	3,102,805	5.10	60,840	0	0	0	0	0
Net Increase (Decrease) in Pension Expense			\$ 334,094	\$ 273,254	\$ 273,254	\$ 0	\$ 0	0

AMORTIZATION SCHEDULE – INVESTMENTS

Year	Initial Base	Recognition Period	2024	2025	2026	2027	2028	Thereafter
2024	\$ (36,707,121)	5	\$ (7,341,425)	\$ (7,341,424)	\$ (7,341,424)	\$ (7,341,424)	\$ (7,341,424)	0
2023	(18,202,099)	5	(3,640,420)	(3,640,420)	(3,640,420)	(3,640,420)	0	0
2022	80,970,101	5	16,194,020	16,194,020	16,194,020	0	0	0
2021	(43,380,616)	5	(8,676,123)	(8,676,123)	0	0	0	0
2020	1,486,293	5	297,259	0	0	0	0	0
Net Increase (Decrease) in Pension Expense			\$ (3,166,689)	\$ (3,463,947)	5,212,176	\$ (10,981,844)	\$ (7,341,424)	0

V. ADDITIONAL INFORMATION

SCHEDULE OF CONTRIBUTIONS

Fiscal Year Ended	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contrib. as % of Covered Payroll
09/30/2024	\$ 3,481,353	\$ 3,492,108	\$ (10,755)	\$ 33,150,901	10.53%
09/30/2023	\$ 2,204,746	\$ 2,204,746	\$ 0	\$ 31,229,110	7.06%

The following assumptions were used to determine the Actuarially Determined Contribution for the plan year ended September 30, 2024:

Calculation Timing	The Actuarially Determined Contribution is calculated using a October 1, 2022 valuation date.
Interest Rate	7.75%
Assumptions	All other assumptions and methods used for determining the Actuarially Determined Contribution can be found in the October 1, 2022 Actuarial Valuation Report for the City of Gainesville Consolidated Police Officers' and Firefighters' Retirement Plan prepared by Foster & Foster Actuaries and Consultants.

INVESTMENT DISCLOSURES

Schedule of Investment Returns

For the year ended September 30, 2024, the annual money-weighted return on Pension Plan investments, net of pension plan investment expense, was 20.59 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Fiscal Year Ended	Annual Money-Weighted Rate of Return Net of Investment Expense
09/30/2024	20.59%
09/30/2023	15.77%

Support for Long-Term Expected Rate of Return

The Long-Term Expected Rate of Return on Pension Plan investments can be determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Pension Plan investment expenses and inflation) are developed for each major asset class.

These ranges are combined to produce the Long-Term Expected Rate of Return by weighting the expected future real rates of return by target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Pension Plan's target asset allocation adopted as of September 30, 2024, as provided by Mariner, are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Domestic Equity	54.00%	7.50%
International Equity	20.00%	8.50%
Non-Core Fixed Income	11.00%	2.50%
Private Real Estate	15.00%	4.50%
Total	100.00%	

Inflation rate of investment advisor 2.50%

Concentrations

The Plan did not hold investments in any one organization that represent 5 percent or more of the Pension Plan's fiduciary net position.

ASSUMPTIONS

Valuation Date	October 1, 2023
GASB 67/68 Measurement Date	September 30, 2024
GASB 68 Reporting Date	September 30, 2024
Discount Rate	7.75%
Long-Term Rate of Return	7.75%
Cost Method	Entry Age Normal
Latest Experience Study Date	The most recent actuarial experience study used to review the other significant assumptions was conducted by the prior actuary Conduent in 2017.
Mortality	
<i>Healthy Active Lives</i>	PubS.H-2010 (Below Median) for Employees, set forward one year.
<i>Healthy Retiree Lives</i>	PubS.H-2010 for Healthy Retirees, set forward one year.
<i>Beneficiary Lives</i>	Female: PubG.H-2010 for Healthy Retirees. Male: PubG.H-2010 for Healthy Retirees, set back one year.
<i>Disabled Lives</i>	80% PubG.H-2010 for Disabled Retirees / 20% PubS.H-2010 for Disabled Retirees.
	All rates for healthy lives are projected generationally with Mortality Improvement Scale MP-2018.
	The above described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman’s July 1, 2021 FRS valuation report for special risk employees, with appropriate adjustments made based on plan demographics.
Salary Scale	Service based
Inflation	2.50%

A summary of other assumptions reflected in the valuation can be found in the October 1, 2023 Actuarial Valuation for the City of Gainesville Consolidated Police Officers' and Firefighters' Retirement Plan prepared by Foster & Foster Actuaries and Consultants.

Changes in Assumptions

Total Pension Liability as of the September 30, 2024 measurement date reflects no assumption changes.

Development of the Discount Rate

The projection of cash flows used to determine the Discount Rate assumed that current Plan Member contributions will be made at the current contribution rate and that Sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the Member rate.

Based on those assumptions, the Pension Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the Long-Term Expected Rate of Return on Pension Plan investments (7.75 percent) was applied to all periods of projected benefit payments to determine the Total Pension Liability.

No projected benefit payments were discounted using a high-quality municipal bond rate of 4.06 percent. The high-quality municipal bond rate was based on the daily rate closest to, but not later than the measurement date of the S&P Municipal Bond 20-Year High Grade Rate Index.

The single equivalent Discount Rate was 7.75 percent.

SUMMARY OF CURRENT PLAN

Plan Description

The Plan is a single-employer defined benefit pension plan administered by the Board of Trustees of the Consolidated Plan.

The five-member Consolidated Board of Trustees is responsible for the overall administration of the Plan and the investment of Plan assets. The Consolidated Board of Trustees is comprised of two City appointees, one police officer who is a member of the Plan, one firefighter who is a member of the Plan, and a fifth member appointed by the other four Trustees. The Police Trustee is a police officer elected by active Police members and the Fire Trustee is a firefighter elected by active Fire members. Employees in the DROP or reverse DROP are not eligible to vote for the Trustee from their area, but are eligible to be elected as a Trustee of the Plan. The fifth member is selected by the other four Trustees and is then, through a ministerial function, confirmed by the City Commission. The Chair of the Board is the designated agent for the service of legal process.

Benefits Provided

The Plan provides retirement, termination, disability and death benefits.

A summary of the benefit provisions can be found in the Actuarial Valuation as of October 1, 2023 for the City of Gainesville Consolidated Police Officers' and Firefighters' Retirement Plan prepared by Foster & Foster Actuaries and Consultants.

Benefit Changes

No benefit changes have been reflected since the prior year.

Deferred Retirement Option Program

Eligibility:

A Member who has earned at least 25 years of service or age plus service equal 70.

Participation:

Members may participate for a maximum of 60 months.

Rate of return:

DROP benefits accumulate with interest at 4.5% per year for police officers and 5.5% per year for firefighters.

DROP balance:

The DROP balance as of September 30, 2024 is \$4,133,737.